

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 NEA-10 ISO-00 ACDA-07 CIAE-00
INR-07 L-03 NSAE-00 NSC-05 EB-07 NRC-05 OES-07
DODE-00 SS-15 FEA-01 INRE-00 SSO-00 NSCE-00 /104 W
-----090159Z 118641 /70

O R 081711Z JUN 77

FM AMEMBASSY VIENNA

TO SECSTATE WAHSDC IMMEDIATE 2024

INFO USERDA HQ WASHDC IMMEDIATE

USERDA HQ GERMANTOWN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY PRETORIA

AMEMBASSY CAPE TOWN

AMEMBASSY BONN

AMEMBASSY CAIRO

AMEMBASSY LAGOS

AMEMBASSY DAKAR

AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 4665

USIAEA

DEPT PASS IO/SCT AND AMB. TAPE

E.O. 11652: GDS

TAGS: IAEA, PORG, SF

SUBJECT: JUNE BOARD MEETING: DESIGNATION OF BOARD MEMBERS
(SOUTH AFRICAN ISSUE)

(A) VIENNA 4612 (NOTAL), (B) TAPE/LABOWITZ TELCON JUNE 7

1. CANADIAN AMBASSADOR CARTER PHONED ME LATE JUNE 7
TO ADVISE THAT HE HAD SPOKEN TO INDIAN AMB. MEHTA, AS
ONE OF TWO VICE-CHAIRMAN IAEA BOARD OF GOVERNORS (AND
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ONLY ONE PRESENT IN VIENNA) TO POINT OUT THAT A
NUMBER OF WEO MEMBERS CAN BE EXPECTED IN LIGHT OF
COLLAPSE OF PACKAGE DEAL, TO TAKE HARD LINE AT
FORTHCOMING BOARD MEETING (BEGINNING JUNE 14) AGAINST
BOTH A) DROPPING SOUTH AFRICA AS DESIGNATED (MOST
ADVANCED IN TECHNOLOGY OF ATOMIC ENERGY) MEMEBER FROM
REGION OF AFRICA AND B) EXPANSION OF BOARD. HE TOLD

MEHTA THAT , IF ANYTHING WAS TO BE DONE ON EITHER OF THOSE ISSUES, IT WOULD BE UP TO CISSE (SENEGAL) AS CHAIRMAN AND MEHTA TO DO IT.

2. ACCORDING TO AMBASSADOR CARTER, MEHTA POINTED OUT THAT WEAKNESS OF EARLIER EFFORTS WAS THAT CONTEXT WAS EITHER IAEA OR NPT, WHEREAS CENTRAL POINT OF SEPTIMEBER 1976 GENERAL CONFERENCE RESOLUTION AT RIO, WAS SAG POLICY OF APARTHEID. MEHTA RECALLED THAT COMPROMISE AT RIO WAS ACHIEVED ON BASIS OF ARGUMENT THAT DIPLOMATIC ACTIVITY WAS UNDERWAY AT THAT MOMENT CONCERNING SOUTHERN AFRICA AND THAT ANY

DIRECT ACTION, SUCH AS TO EXPEL SOUTH AFRICA, WOULD HAVE NEGATIVE EFFECT ON RESULTS OF SUCH ACTIVITY. MEHTA THOUGHT SIMILAR ARGUMENT, IF VALID, COULD HAVE EFFECT IN PRESENT SITUATION. HE THOUGHT, HOWEVER, THAT LOCAL REPS OF NIGERIA AND OTHER AFRICAN MEMBERS OF BOARD WOULD BE UNABLE REACT TO SUCH ARGUMENT AND THAT IT WOULD HAVE TO BE MADE IN CAPITALS.

3. CARTER ADVISED THAT HE WAS INCLINED SUGGEST TO OTTAWA THAT APPROACH BE MADE TO NIGERIA AT COMMONWEALTH MEETING BEGINNING JUNE 8 IN LONDON. HE HAD DISCUSSED IDEA WITH UK RESREP SLATER WHO SEEMED WILLING TO MAKE SIMILAR SUGGESTION TO LONDON AND WANTED MY REACTION.

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4. I SAID THAT I WAS UNFAMILIAR WITH DETAILS OF SITUATION RE SOUTH AFRICA, SUCH AS SPECIFIC RESULTS OF MONDALE-VORSTER MEETING, PLANNED FOLLOW-UP, ETC., AND THUS WAS UNABLE TO DETERMINE WHETHER ESSENTIAL PREMISE OF APPROACH COULD BE ESTABLISHED, I.E., THAT ACTIVITY WAS UNDERWAY WHICH COULD PRODUCE MOVEMENT IN THE DESIRED DIRECTION. CARTER POINTED OUT THAT NEW U.S. ADMINISTRATION HAD OBVIOUSLY ADOPTED DIFFERENT POLICY AND HAD OPENED DISCUSSIONS WITH SAG.

5. CARTER SAID THAT SLATER HAD POINTED OUT THAT, IF APPROACH SUGGESTED BY MEHTA (TO WHOM SLATER THAUGHT MEHTA WOULD NOT WISH IDEA TO BE ATTRIBUTED) WERE TO SUCCEED, SOME QUID PRO QUO ON BOARD EXPANSION WOULD NEED TO BE GIVEN. SINCE DESIGNATIONS ARE FOR ONLY ONE YEAR, SAG DESIGNATION ISSUE WOULD ARISE AGAIN IN JUNE 1978. ONE YEAR REPRIEVE WOULD BE WORTH VERY LITTLE IN TERMS OF BOARD EXPANSION

AND CERTAINLY NOT WORTH ADDITION OF TWO SEATS. CARTER

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C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 4665

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AGREED WITH THIS VIEW AND THOUGHT MAXIMUM SHOULD BE
ACQUIESCENCE IN ESTABLISHING BOARD COMMITTEE TO STUDY
QUESTION OF BOARD EXPANSION. IF THAT WERE TO BE DONE,
HOWEVER, CARTER WOULD FAVOR SMALL COMMITTEE, SUCH
AS CHAIRMAN AND TWO VICE-CHAIRMAN, RATHER THAN COMMITTEE
OF WHOLE BOARD.

6. CARTER THOUGHT THAT, IN VIEW SHORT TIME AVAILABLE,
AND IF CAPITALS AGREED TO FOLLOW SUGGESTED APPROACH,
UK MIGHT BE BEST TO APPROACH NIGERIA, U.S. APPROACH
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EGYPT AND CANADA APPROACH SEVERAL REMAINING BOARD MEMBERS FROM AFRICA (NIGER AND LIBYA) COULD BE CONTACTED IN VIENNA.

7. I AGREED TO REPORT CARTER'S VIEWS AND CONVERSATION WAS INTERRUPTED BY CALL PLACED EARLIER TO AMB. TAPE ON OTHER MATTERS. CARTER'S VIEWS WERE OUTLINED IN REFTELCON.

8. DURING FOLLOWING MORNING, I PHONED AMB. CARTER AND SAID I HAD CONVEYED HIS VIEWS TO AMB. TAPE.

CARTER SAID HE HAD GIVEN FURTHER THOUGHT TO TACTICS. HE THOUGHT THERE WAS INSUFFICIENT TIME FOR JOINT DEMARCHES AND THAT DIVISION OF LABOR HE HAD MENTIONED IN EARLIER CONVERSATION (PARA 6 ABOVE) BE DONE INDIVIDUALLY, IF CAPITALS APPROVED. IT WOULD BE PREFERABLE, IF TIME PERMITTED NECESSARY COMMUNICATIONS, IF EACH OF U.S., UK AND CANADA COULD STATE THAT IT WAS SPEAKING ON BEHALF OF OTHERS. HE ALSO MENTIONED THAT HE HAD DESCRIBED GENERAL IDEA TO AUSTRALIAN AMB. FURLONGER. HE HAD MENTIONED IDEA TO FRG RESREP AND THOUGHT FRG SHOULD BE ENCOURAGED TO EITHER MAKE ONE OF DEMARCHES OR ALLOW IT TO BE NAMED AS AMONG THOSE ON WHOSE BEHALF DEMARCHES BEING MADE BY OTHERS. HE WAS UNSURE WHETHER FRANCE SHOULD BE SIMILARLY BROUGHT IN.

9. IN SUBSEQUENT PHONE CALL FROM SLATER, HE STATED THAT HE WAS PASSING CARTER PROPOSAL TO LONDON, BUT WAS NOT RPT NOT SUGGESTING THAT FRG AND FRANCE BE BROUGHT IN. SLATER WAS SKEPTICAL RE LONDON'S REACTION TO PROPOSAL. HE CONFIRMED HIS VIEWS ON QUID PRO QUO REPORTED EARLIER BY CARTER.

10. IN CONSIDERING CARTER PROPOSAL, MISSION NOTES THAT LATEST DATE WE CAN FORESEE DELAYING ISSUE AT CONFIDENTIAL

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BOARD IS JUNE 17, AND THAT, IN NORMAL COURSE OF EVENTS, ISSUE WOULD COME UP JUNE 15 OR 16. THUS, EVEN IF ESSENTIAL PREMISE CAN BE ESTABLISHED, WE ARE OBVIOUSLY VERY SHORT OF TIME. PLEASE ADVISE. LABOWITZ

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Message Attributes

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